MEASURE E

CITY ATTORNEY'S IMPARTIAL ANALYSIS OF MEASURE E

Measure E, if approved by a majority of the voters, would add a new chapter to the San Jose Municipal Code (the "Code") to require employers to offer additional work hours to existing qualified part-time employees before hiring new employees, including subcontractors or temporary staffing services. Measure E was placed on the ballot by an initiative petition signed by the required number of voters. The existing Code does not include an offer of additional work requirement.

<u>Application</u>. The proposed ordinance defines employees and employers subject to its requirements. An employee is any person who has performed at least 2 hours of work for an employer and is entitled to the State minimum wage. An employer is any person that employs or exercises direct or indirect control over wages, hours or working conditions of any employee, and either is subject to San Jose's business tax or maintains a place of business in San Jose which State law exempts from San Jose's business tax. This definition covers employers exempt under State law from San Jose's business tax, including banks, insurance companies and certain nonprofits. The offer of additional work requirement does not apply where the part-time employees would be paid a premium rate or when an express waiver of the additional work requirement has been agreed to in a collective bargaining agreement. It applies to welfare-to-work programs except participants may opt out.

<u>Exemptions.</u> Businesses with 35 or fewer employees would be exempt from the ordinance. The number of employees of a chain business is determined by the combined number of employees at every location of the business, whether or not located in San Jose. For a franchisee, the total number of employees would be determined by the combined total number of employees at every location owned by the franchisee, whether or not located in San Jose. The proposed ordinance also provides that the City may grant hardship exemptions for up to 12 months at a time to employers who demonstrate that they have exercised reasonable steps to comply and full and immediate compliance would be impracticable, impossible or futile.

<u>Administration</u>. The proposed ordinance includes a number of administrative requirements and enforcement provisions. Employers would be required to annually post a bulletin of the additional work hour requirement in various languages at the workplace. The City would be authorized to issue administrative fines and penalties for noncompliance. A civil action based on a violation of the ordinance can be brought by any person harmed, any person on behalf of the public, or the City.

<u>Effective Date/Amendment.</u> If approved by a majority of the voters, the proposed ordinance would become effective 90 days after certification. The City Council may amend the ordinance to address administration and enforcement but not to reduce its substantive requirements or scope.

A "Yes" vote is a vote to amend the Code to implement the offer of additional work requirement.

A "No" vote is a vote to not implement the offer of additional work requirement.

/s/ Richard Doyle

City Attorney, City of San Jose

CITY ATTORNEY'S IMPARTIAL ANALYSIS OF MEASURE E-Continued

The above statement is an impartial analysis of Measure E. If you would like to read the full text of the measure, see <u>http://www.sanjoseca.gov/index.aspx?NID=446</u> or call 408-535-1260 and a copy will be sent at no cost to you.

ARGUMENT IN FAVOR OF MEASURE E **REBUTTAL TO ARGUMENT IN FAVOR OF MEASURE E** Do you think part-time employees should have an opportunity to work We can solve our most pressing challenges through collaboration, not with risky, never-tried measures that can't be altered when unintended more hours to earn enough to pay their bills and support their families? problems arise. If your answer is "yes," then vote "yes" on Measure E. Measure E: Measure E offers part-time workers a chance to get extra hours so they doesn't automatically exempt non-profits or many smaller and can pay for rent, utilities, food and the other basic necessities. Here's mid-sized businesses: how it works. When large businesses decide they have more work, they makes no routine allowance for seasonal or event-based will be called on to offer the additional hours to their existing, part-time businesses that uniquely depend on part-time workers; and, workers. If the current employees don't want the additional hours, their employers can offer the hours to anyone else. Invites an outpouring of nuisance lawsuits by interest groups and lawyers against responsible employers who cannot afford Tens of thousands of San Jose breadwinners-most of them women--work the cost of litigation. part-time, and the number is increasing as technology makes it easier to hire people just for the hours a business needs them. Measure E's red tape and risk of lawsuits prompted one high-tech employer to say its passage would cause them to reconsider their Imagine what it feels like. You badly need to work more hours, but plans to move 1,000 good-paying jobs to San Jose. your boss says no. Why? Your boss may be trying to avoid paying for healthcare and other benefits by keeping employees part-time. Measure E has never been tried anywhere else in the United States, yet it prohibits City leaders from making even minor changes that would narrow Measure E was drafted to be fair to employees and businesses. its scope or soften its impact. That's why the San Jose City Council Businesses decide what hours need to be worked and what skills rejected this unsound approach. are needed. Existing employees get an opportunity to work. Small businesses are exempt, and businesses that find it impractical to follow Instead of a rigid, take-it-or-leave-it approach, we could better provide the law can apply for a hardship exemption. more hours for part-time workers by working with businesses, non-profits and community groups to solve the problem. By working together, City Why would anyone be opposed to such a common-sense plan? A few leaders can craft common-sense ordinances that don't harm responsible, business groups oppose every idea that helps people who work hard to well-intentioned businesses and non-profits that are our engines of job make ends meet. Opponents of Measure E include the same diehards creation. who fought against increasing the minimum wage. Their arguments were wrong then, and they are wrong now. No after-school program should have to risk a Measure E-inspired lawsuit just to add more part-time tutors. Give people who want to work a fighting chance. Vote Yes on Measure E. Give San Jose the chance to do this the right way. Vote no on Measure E. http://www.opportunitytowork.org/ www.SaveSanJoseJobs.org /s/ Dave Cortese President, Board of Supervisors /s/ Sam Liccardo Mayor, City of San Jose /s/ Jennv Do Attorney-at-Law, Executive Director for Friends of Hue Foundation /s/ Rose Herrera Vice Mayor, City of San Jose /s/ Teresa Castellanos SJUSD School Board Member /s/ Victor Cuauhtemoc Gomez Director of Public Policy, San Jose Silicon Valley Chamber of /s/ Jethroe Moore. II Commerce Pastor, President, San Jose/Silicon Valley NAACP /s/ Scott Knies /s/ Jon G. Pediao Executive Director, San Jose Downtown Association Rev., Director of Projects for Peace and Justice /s/ Tracey Enfantino General Manager, Environmental Systems, Inc.

ARGUMENT AGAINST MEASURE E

While well-intentioned, Measure E's inflexibility obstructs hiring and jobcreation by responsible, well-intentioned employers, particularly nonprofit organizations and small businesses. An after-school program should not have to risk a lawsuit to add part-time tutors.

This measure was drafted without significant input from local businesses or nonprofits, and we're now presented with a risky "take-it-or-leave-it" measure that has never been tried anywhere else in the United States.

Nonprofits, small businesses, and other employers say that Measure E:

- Invites costly "nuisance lawsuits" in which lawyers and interest groups sue businesses with frivolous claims;
- Requires burdensome recordkeeping that will require hiring new staff just to comply;
- Makes no allowance for seasonal or event-based businesses, which often must hire largely part-time workers;
- Cuts down on the part-time jobs with flexible hours that young people need to gain entry-level experience and to pay for rising tuition costs;
- Makes no simple, clear exemption for nonprofits, instead requiring an annual, case-by-case review with uncertain outcomes;
- Has government bureaucracy meddling in potentially every hiring decision by a local business; and
- Prohibits City leaders from making even reasonable changes to cut Measure E's red tape or recordkeeping costs, increase flexibility, or remedy unintended problems that will inevitably result from a measure never before tried anywhere in the country.

We could have avoided many of these problems months ago had the measure's proponents crafted their proposal in conjunction with nonprofits and other employers. Instead, we face a rigid measure that one high-tech employer said would cause them to reconsider their decision to move 1,000 good-paying jobs to San Jose.

Let's reject Measure E, and instead support part-time workers by developing a collaborative solution with nonprofit, business, and governmental leaders unshackled by Measure E's red tape and unproven, rigid requirements.

ARGUMENT AGAINST MEASURE E-Continued

Read more at SaveSanJoseJobs.org

Vote no on Measure E.

- /s/ Sam Liccardo Mayor, City of San Jose
- /s/ Rose Herrera Vice Mayor, City of San Jose
- /s/ Matthew R. Mahood President & CEO, San Jose Silicon Valley Chamber of Commerce
- /s/ Denise Belisle Small Business Owner
- /s/ Suzanne Salata Vice President, Garden City Construction